

108TH CONGRESS  
2D SESSION

# S. 2981

To provide for the elimination and safeguarding of conventional arms.

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IN THE SENATE OF THE UNITED STATES

NOVEMBER 16, 2004

Mr. LUGAR introduced the following bill; which was read twice and referred  
to the Committee on Foreign Relations

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## A BILL

To provide for the elimination and safeguarding of  
conventional arms.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Conventional Arms  
5       Threat Reduction Act of 2004”.

6       **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

7       (a) FINDINGS.—Congress makes the following find-  
8       ings:

9               (1) The global proliferation of man-portable air  
10       defense systems (MANPADS), other small arms and  
11       light weapons, and tactical missile systems poses a

1 direct threat to the national security of the United  
2 States.

3 (2) The use of MANPADS and other small  
4 arms and light weapons by terrorists and insurgent  
5 groups continues to hamper United States efforts to  
6 achieve peace and security in Iraq and Afghanistan.

7 (3) The proliferation of tactical missile systems  
8 provides many regimes with a means of income and  
9 threatens international peace and security.

10 (4) The Government Accountability Office has  
11 estimated that there are between 500,000 and  
12 750,000 MANPADS in the world.

13 (5) Many countries that possess stocks of  
14 MANPADS, other conventional weapons, and tac-  
15 tical missile systems no longer require such weapons  
16 for their own security or self defense, but do not  
17 possess the means for the elimination or safe-  
18 guarding of such systems.

19 (6) There is currently no single United States  
20 program designed to promote efforts in other coun-  
21 tries related to conventional arms threat reduction  
22 and the elimination of tactical missiles.

23 (7) The Department of State has not used the  
24 Nonproliferation and Disarmament Fund for any ac-

1       tivity to eliminate any tactical missile systems since  
2       2002.

3       (b) SENSE OF CONGRESS.—It is the sense of Con-  
4       gress that—

5               (1) where appropriate, the United States Gov-  
6       ernment should provide assistance to countries seek-  
7       ing to secure, remove, or eliminate stocks of  
8       MANPADS, other conventional weapons, and tac-  
9       tical missile systems that pose a proliferation threat;  
10      and

11              (2) given the clear links between global net-  
12      works of terrorism and networks of the illicit trade  
13      in small arms and light weapons, the United States  
14      Government should place consistent, broad, and con-  
15      tinued emphasis on combating the proliferation of  
16      MANPADS, other small arms and light weapons,  
17      and tactical missile systems within the broader non-  
18      proliferation strategy of the United States.

19   **SEC. 3. STATEMENT OF POLICY.**

20       It is the policy of the United States to assist the gov-  
21      ernments of other countries in safeguarding or eliminating  
22      stocks of MANPADS, other conventional weapons, and  
23      tactical missile systems that pose a proliferation threat.

1 **SEC. 4. GLOBAL PROGRAM FOR THE SAFEGUARDING AND**  
2 **ELIMINATION OF CONVENTIONAL ARMS.**

3 (a) IN GENERAL.—The Secretary of State is author-  
4 ized to carry out an accelerated global program to secure,  
5 remove, or eliminate stocks of MANPADS, other conven-  
6 tional weapons, and tactical missile systems, as well as re-  
7 lated equipment and facilities, that are determined by the  
8 Secretary to pose a proliferation threat.

9 (b) PROGRAM ELEMENTS.—The program authorized  
10 under subsection (a) may include the following activities:

11 (1) Humanitarian demining activities.

12 (2) Small arms and light weapons destruction  
13 activities.

14 (3) Programs for the elimination or securing of  
15 tactical missile systems.

16 (4) Programs for the elimination or securing of  
17 MANPADS.

18 (5) Programs to assist countries in the safe  
19 handling and proper storage of MANPADS, other  
20 conventional weapons, and tactical missile systems.

21 (6) Cooperative programs with the North Atlan-  
22 tic Treaty Organization and other international or-  
23 ganizations to assist countries in the safe handling  
24 and proper storage or elimination of MANPADS,  
25 other conventional weapons, and tactical missile sys-  
26 tems.

1           (7) The utilization of funds for the elimination  
2           or safeguarding of MANPADS, other conventional  
3           weapons, and tactical missile systems.

4           (8) The management of MANPADS, other con-  
5           ventional weapons, and tactical missile systems at lo-  
6           cations where United States funds have been used to  
7           provide for the security of such weapons.

8           (9) Actions to ensure that equipment and  
9           funds, including security upgrades at locations for  
10          the storage or disposition of MANPADS, other con-  
11          ventional weapons, tactical missile systems, and re-  
12          lated equipment that are determined by the Sec-  
13          retary of State to pose a proliferation threat, con-  
14          tinue to be used for authorized purposes.

15 **SEC. 5. OFFICE OF CONVENTIONAL ARMS THREAT REDUC-**  
16 **TION.**

17          There is established within the Department of State  
18          an Office of Conventional Arms Threat Reduction. The  
19          principal duties of the head of such office are to formulate  
20          policy on conventional arms threat reduction and to plan  
21          and administer programs for carrying out activities under  
22          section 4.

1 **SEC. 6. REPORT ON CONVENTIONAL ARMS THREAT REDUC-**  
2 **TION.**

3 (a) IN GENERAL.—Not later than 180 days after the  
4 date of the enactment of this Act, the Secretary of State  
5 shall submit to the appropriate congressional committees  
6 a report on conventional arms threat reduction.

7 (b) CONTENT.—The report required under subsection  
8 (a) shall include the following information:

9 (1) A description of prior efforts of the Depart-  
10 ment of State regarding conventional arms threat  
11 reduction.

12 (2) A description of the progress made in initi-  
13 ating the operations of the Office of Conventional  
14 Arms Threat Reduction established under section 5.

15 (3) A description, on a country-by-country  
16 basis, of the implementation of a global strategy for  
17 the elimination or safeguarding of MANPADS, other  
18 conventional weapons, and tactical missile systems,  
19 including, to the extent possible, a prioritization of  
20 such elimination and safeguarding efforts with re-  
21 spect to the proliferation sensitivity of such weapons  
22 in each country.

23 (4) An evaluation of the extent to which activi-  
24 ties under this Act and other United States Govern-  
25 ment programs are integrated to ensure that the  
26 conventional arms threat reduction efforts of the

1 United States are consistent with United States pol-  
2 icy and goals in countries receiving assistance  
3 through such activities.

4 (5) A description of the scope and nature of  
5 United States programs related to the elimination of  
6 tactical missile systems.

7 (c) FORM.—The report required under subsection (a)  
8 shall be in unclassified form, but may contain a classified  
9 annex.

10 **SEC. 7. AUTHORIZATION OF APPROPRIATIONS.**

11 (a) IN GENERAL.—In addition to sums already au-  
12 thorized to be appropriated, there is authorized to be ap-  
13 propriated to the President \$50,000,000 for fiscal year  
14 2005 for carrying out activities under this Act.

15 (b) LIMITATION.—Of the funds authorized to be ap-  
16 propriated under subsection (a), not more than  
17 \$10,000,000 may be obligated until the Secretary of State  
18 submits to the appropriate congressional committees the  
19 report required under section 6.

20 **SEC. 8. DEFINITIONS.**

21 In this Act:

22 (1) The term “appropriate congressional com-  
23 mittees” means the Committee on Foreign Relations  
24 and the Committee on Appropriations of the Senate  
25 and the Committee on International Relations and

1 the Committee on Appropriations of the House of  
2 Representatives.

3 (2) The term “Nonproliferation and Disar-  
4 mament Fund” means the Nonproliferation and Dis-  
5 armament Fund established under section 504 of  
6 the FREEDOM Support Act (22 U.S.C. 5854).

7 (3) The term “small arms and light weapons”  
8 means revolvers and self-loading pistols, rifles and  
9 carbines, submachine guns, assault rifles, light ma-  
10 chine guns, heavy machine guns, hand-held under  
11 barrel and mounted grenade launchers, portable  
12 antiaircraft guns, portable antitank guns, recoilless  
13 rifles, portable antitank and antiaircraft missiles and  
14 rocket systems (including launch tubes, gripstocks,  
15 and thermal batteries), mortars of calibers of less  
16 than 100 millimeters, ammunition and explosives,  
17 cartridges and rounds for small arms and light  
18 weapons, antipersonnel and antitank hand grenades,  
19 landmines, and explosives.

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